Localisation performance measurement framework

Section 1. Introduction

The first ever World Humanitarian Summit in 2016 outlined the Grand Bargain Commitments that have a transformative potential for the humanitarian sector. However, there is currently no system in place which can be used for action planning and assessing and monitoring progress made in meeting these commitments by programmes, organisations and countries.

The purpose of this Localisation Performance Measurement System (LPMF) is to evidence progress towards achieving localisation commitments. While its focus is on local and national actors, it is anticipated that it will also be relevant to international NGOs, UN agencies and donors as well as research and academic institutions that are evaluating localisation. The LPMF described in this document has benefited from the support and assistance of a range of stakeholders and builds on existing research While efforts have been made to ensure that it is consistent with the structure of the Grand Bargain commitments, some minor changes in emphasis and prioritisation have been made where it is felt that these will improve clarity and avoid confusion.

The development of the LPMF has been guided by the objective of delivering a tool that is clear, practical, and that can assist in strengthening the evidence base for localisation and advance a common understanding of the progress that is being made as well as identifying areas of weakness.

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Acronyms:

CRM Complaints Response Mechanism
GHP Global Humanitarian Platform
HCT Humanitarian Country Team
HNO Humanitarian Needs Overview
HRP Humanitarian Response Plan
KPI Key Performance Indicator
L/NA Local/National Actor

LPMF Localisation Performance Measurement Framework

NEAR Network for Empowered Aid Response

INGO International Non-Governmental Organisation

PoP Principles of Partnership SAG Strategic Advisory Group TWG Technical Working Group

UN United Nations

WHS World Humanitarian Summit

Section 2. Glossary of Localisation terms

World Humanitarian Summit	The World Humanitarian Summit (WHS) was held in Istanbul, Turkey in May 2016. The purpose of the Summit was to generate commitments to reduce suffering and deliver more effective assistance to people caught in humanitarian crises
The Grand Bargain	The Grand Bargain is an agreement between more than 30 of the biggest donors and aid providers, with the aim of strengthening humanitarian assistance. includes a series of changes in the working practices of donors and aid organisations that would deliver an extra billion dollars over five years for people in need of humanitarian aid.
Localisation	Localising humanitarian response (or localisation) is a process of recognising, respecting and strengthening the leadership by local authorities and the capacity of local civil society in humanitarian action, in order to better address the needs of affected populations and to prepare national actors for future humanitarian responses. ¹
Local and National actors	Local or national NGOs that are based in the global south and that are not affiliated in any way to an international NGO. ²
Performance measurement	Performance measurement is the process of collecting, analysing and/or reporting information regarding the performance of an individual, group, organisation, system or component.
Direct funding	For institutional (mainly government) donors - direct funding from the original donor to local and national. organizations i.e. funding that does not pass through an international intermediary. For UN agencies and international NGOs – the direct onward transfer of publicly- raised funding (i.e. funding that does not come from institutional donors) to local and national organizations. ³
'As directly as possible' funding	Funding channelled through a pooled/national fund that is directly accessible to national and local responders. ⁴
Principles of partnership (PoP)	The Global Humanitarian Platform ⁵ adopted Principles of Partnership (PoP) in 2007 which emphasise the importance of building relationships on the basis of equality, transparency and trust. They include Equality, Transparency, Results-Oriented Approach, Responsibility and Complementarity
Organisational development	A change process that aims to build the capacity of an organisation and improve its ability to effectively serve people and respond to their needs.

¹ OECD (2017) Localising the response: World Humanitarian Summit – putting policy into practice, the commitments into action series.

² NEAR (2018) Open Letter - Localisation Marker Working Group Definitions Outcome.

³ Ibid.

⁴ Ibid.

⁵ The Global Humanitarian Platform (GHP) was an initiative flowing from a July 2006 dialogue between the UN and NGOs with the purpose discussing ways to improve partnerships between diverse humanitarian organisations. The full Principles of Partnership can be found at https://www.icvanetwork.org/principles-partnership-statement-commitment.

Section 3. Who can use the framework?

While this framework focuses primarily on the particular concerns that L/NA's face in measuring progress towards achieving localisation commitments, it is also relevant to a range of other organisations and tasks including international NGOs and UN agencies, donors and research and academic institutions. The different ways in which it can support reflection, research and evaluation are outlined in the table below. Questions highlighted in red will require an assessment of the progress that has been made towards the <u>impact indicator</u> for each of the localisation components.

International NGOs and UN agencies	Donors	Research and evaluation
Purpose:	Purpose:	Purpose:
To understand how, and in what ways the	To understand how and in what ways	To measure, report and communicate the
organisation is supporting localisation and	donor policies and procedures are	performance of the humanitarian system
to identify areas where internal change or	contributing to localisation. To inform	in progressing localisation commitments.
external advocacy is required to deliver	advocacy and action in areas where	To inform advocacy and action in areas
localisation commitments.	weakness are identified.	where weaknesses are identified.
Ways in which the framework can be	Ways in which the framework can be	Ways in which the framework can be
used:	used:	used:
	5	To what extent and in what ways has
-	•	progress been made towards achieving
		localisation commitments?
in the framework?	in the framework?	
		To what extent and in what ways has
	= -	localisation contributed to changes
progressing localisation commitments?	· -	(positive or negative) in the effectiveness
		of humanitarian response?
•	and how can we address these?	In what areas has progress not been
		achieved and what are the reasons for
	· · · · · · · · · · · · · · · · · · ·	this?
need to change to address these?	<u> </u>	
To substitute at and in substitute to		What changes are required in policies or
	of the numanitarian system?	practices and by whom to address the
	Where should we focus our organisation's	areas of weakness?
	=	
of our numanitarian response?	the pace of localisation?	
- 0 t 0 1 1 1 0 1 1 1 1 1	Purpose: To understand how, and in what ways the organisation is supporting localisation and to identify areas where internal change or external advocacy is required to deliver localisation commitments. Ways in which the framework can be used: What is our organisation's understanding of localisation and how does this compare with the commitments that are outlined	Purpose: To understand how, and in what ways the organisation is supporting localisation and to identify areas where internal change or external advocacy is required to deliver localisation commitments. Ways in which the framework can be used: What is our organisation's understanding of localisation and how does this compare with the commitments that are outlined in the framework? How effectively is our organisation progressing localisation is our organisation under-performing in and what policies, systems or approaches need to change to address these? To understand how and in what ways donor policies and procedures are contributing to localisation. To inform advocacy and action in areas where weakness are identified. Ways in which the framework can be used: What is our organisation's understanding of localisation and how does this compare with the commitments that are outlined in the framework? To what extent are we meeting the key performance indicators on funding? What are the gaps in our policies and practice and how can we address these? To what extent and in what ways has localisation contributed to changes (positive or negative) in the effectiveness of the humanitarian system? Where should we focus our organisation's advocacy efforts in order to strengthen

Section 4. A guide to using the framework

Step 1 Understanding the framework

There are 6 localisation components

- Partnerships
- Funding
- Capacity
- Coordination and complementarity
- Policy, influence and visibility
- Participation



Each component has a number of key performance indicators (KPI) which have been grouped thematically



Each component has a <u>desired</u> <u>change</u> which outlines the shifts that needs to occur to contribute to achieving localization.



Each component has an <u>impact</u> <u>indicator</u> which addresses whether localization has impacted the humanitarian system.

Report ref.: Section 5

Step 2 Assessing localisation performance

Each KPI has one or more <u>means of verification</u> which are qualitative or quantitative measures which can be used to assess performance. Accompanying these are <u>measurement strategies</u> which provide tools and guidance to support performance assessment.



Before starting the performance assessment, a decision should be made about which of the localisation components listed in the framework to measure, and for each component, which KPIs outlined in the framework are most relevant.



Once the selection has been made, relevant measurement strategies should be selected from the framework. Performance against relevant KPIs can be assessed through a range of approaches which include key informant interviews, focus group discussions, direct observation, document review and secondary data review. The assessment does not have to include all the KPIs but should include those which are considered most relevant.



Once the scope of the assessment has been defined and measurement strategies have been selected, the research can be conducted.

Report ref.: Section 6

Step 3 Benchmarking performance

The localisation assessment summary offers a way to determine whether progress towards localisation commitments is being achieved.



The use of a simple 4-point scale (poor, modest, good, excellent) to indicate the level of progress that has been achieved against each of the localisation KPIs allows calibration and comparison of findings.



Using the findings of the research indicate the progress made for each KPI.



The results should be entered directly into the table.

Report ref.: Section 7

Step 4 Action planning

The localisation report and action plan summarises progress made and identifies key actions that are required to strengthen localisation



A brief summary should be written of the overall findings for each of the localisation components.



Changes that are still required to make progress towards the localisation impact indicators should be documented.



Actions that need to be taken to make further progress should be outlined.

Report ref.: Section 8

Section 5. Summary of the localisation performance measurement framework

The table below provides a summary of each localisation component included in the LPMF. It outlines the desired change that is anticipated, provides an impact indicator and summarises the key performance indicators.

Guidance notes: Six colour-coded localisation <u>components</u> are listed below. Each component has a <u>desired change</u> which outlines the shifts that needs to occur to contribute to achieving localisation; each has a number of <u>key performance indicators (KPI)</u> which are <u>grouped</u> thematically (e.g. quantity of funding, quality of funding etc.); each has an impact indicator which addresses whether localisation has impacted the humanitarian system.

1. Partnerships	
Desired change	More genuine and equitable partnerships, and less sub-contracting
Impact indicator	Equitable and complementary partnerships between L/NA and INGOs/UN to facilitate the delivery of timely, and effective humanitarian response
KPI groups	(1.1) Quality in relationships, (1.2) Shift from project-based to strategic partnerships, (1.3) Engagement of partners throughout the project cycle
2. Funding	
Desired change	Improvements in the quantity and quality of funding for local and national actors (L/NA)
Impact indicator	Increased number of L/NA describing financial independence that allows them to respond more efficiently to humanitarian response
KPIs	(2.1) Quantity of funding, (2.2) Quality of funding, (2.3) Access to 'direct' funding (2.4) management of risk
2. Capacity	
Desired change	More effective support for strong and sustainable institutional capacities for L/NA, and less undermining of those capacities by INGOs/UN
Impact indicator	L/NA are able to respond effectively and efficiently to humanitarian crises, and have targeted and relevant support from INGOs/UN
KPI groups	(3.1) Performance management, (3.2) Organisational development (3.3) Quality standards, (3.4) Recruitment and surge
4. Coordination and	complementarity
Desired change	Greater leadership, presence and influence of L/NA in humanitarian leadership and coordination mechanisms
Impact indicator	Strong national humanitarian leadership and coordination mechanisms exist but where they do not, that L/NA participate in international coordination
	mechanisms as equal partners and in keeping with humanitarian principles
KPI groups	(4.1) Humanitarian leadership, (4.2) Humanitarian coordination (4.3) Collaborative and complimentary response
5. Policy, influence a	and visibility
Desired change	Increased presence of L/NA in international policy discussions and greater public recognition and visibility for their contribution to humanitarian response
Impact indicator	L/NA shape humanitarian priorities and receive recognition for this in reporting
KPI groups	(5.1) Influence in policy, advocacy and standard-setting, (5.2) Visibility in reporting and communications
6. Participation	
Desired change	Fuller and more influential involvement of crisis-affected people in what relief is provided to them, and how
Impact indicator	Affected people fully shape and participate in humanitarian response
KPI groups	(6.1) Participation of communities in humanitarian response, (6.2) Engagement of communities in humanitarian policy development and standard-setting

Section 6. Localisation performance measurement framework

The LPMF provides a means of measuring progress towards localisation. It expands on the summary table and provides a more detailed list of KPIs for each localisation component, a means of verification and strategies for measurement.

Guidance notes: Each localisation component is represented by a colour-coded table. The table lists the desired change, impact indicator and KPI groups. One or more KPIs are listed under each theme. Each KPI has one or more means of verification which are qualitative or quantitative measures which can be used to assess performance. Accompanying these are measurement strategies which provide tools and guidance to support performance assessment (links to specific measurement tools are outlined in annex 1).

- 1. Before starting the performance assessment, a decision should be made about which of the localisation components listed in the framework to measure, and for each component, which KPIs outlined in the framework are most relevant.
- 2. Once the selection has been made, relevant measurement strategies should be selected from the framework. Performance against relevant KPIs can be assessed through a range of approaches which include key informant interviews, focus group discussions, direct observation, document review and secondary data review. The assessment does not have to include all the KPIs but should include those which are considered most relevant.
- 3. Once the scope of the assessment has been defined and measurement strategies have been selected, the research can be conducted.

1. Partnerships	
Desired change	More genuine and equitable partnerships, and less sub-contracting
Impact indicator	Equitable and complementary partnerships between L/NA and INGOs/UN facilitate the delivery of relevant, timely and effective humanitarian response.

Key performance indicators	Means of verification	Measurement strategies
 1.1 Quality in relationships L/NA have power in partnerships Relationships with L/NA are guided by the Principles of Partnership (PoP) (equality, transparency, results-oriented approach, responsibility and complementarity) and are periodically reviewed Partnerships have a mechanism by which issues of concern can be raised and resolved 	 Quality in relationships Partnership Agreements clearly define the nature of the partnership (strategic, project-focused, sub-contractor) and refer to the PoP Partnership quality monitoring tools are routinely used which incorporate indicators for a constructive, quality relationship and which include periodic review Partnership Agreements have a mechanism to address concerns 	 Quality in relationships Review L/NA Partnership Agreements Review partnership quality monitoring tools Interview senior leaders and partnership management staff from L/NA, their INGO/UN partners and donors
 1.2 Shift from project-based to strategic partnerships Existence of longer-term strategic partnerships that commit to build systems and processes that reflect the ambition and goals of L/NA 	Shift from project-based to strategic partnerships ■ Year-on-year increase in the proportion of partnership contracts that go beyond project-based activities and provide tangible support for organisational development	focused, sub-contract) and document year-on-year change
1.3 Engagement of partners throughout the project cycle	Engagement of partners throughout the project cycle	Engagement of partners throughout the project cycle

- Projects and budgets are co-designed, implemented, monitored and evaluated with L/NA and affected people (see Section 6 - Participation)
- Evidence of L/NA participation throughout the project cycle (review of assessment, project design, implementation, monitoring and evaluation)
- Review engagement of L/NA participation in assessment, project design, implementation, monitoring and evaluation)
 - Interview L/NA project management staff

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Desired change Improvements in the quantity and quality of funding for L/NA

Impact indicator A funding environment that promotes, incentivises and supports localisation to enable a more relevant, timely and effective humanitarian response

Key performance indicators Means of verification **Measurement strategies** 2.1 Quantity of funding Quantity of funding Quantity of funding The amount of humanitarian funding to L/NA increases in Review total annual funding received by L/NA and Year-on-year increases in the proportion of total line with Grand Bargain and Charter for Change proportion in comparison with other humanitarian actors humanitarian funding awarded to L/NA commitments Year-on-year increases in the number of donors/UN (INGO, UN agencies, others) INGO/UN agencies routinely publish the percentage of agencies that publish the percentage of funding passed on Review data from INGO/UN and donors on the percentage funding that they passed on to L/NA to L/NA of funding they pass to L/NA New and innovative funding mechanisms are made Number and types of humanitarian funding mechanisms Interview funding staff from L/NA, INGO/UN and donors Review number and type of funding mechanisms available available to L/NA available in-country for L/NA Existence and effectiveness of innovative financing in-country for L/NA mechanisms that promote localisation 2.2 Quality of funding Quality of funding Quality of funding Funding and support are made available to L/NA for Funding available to L/NA within 2-weeks of a crisis for Review funding received by L/NAs within 2 weeks of a crisis emergency response, are provided quickly and include mobilisation of staff, procurement of humanitarian Review funding agreements to determine the extent to funding to hire additional qualified staff assistance and delivery of response which meets quality which they include operating costs, provision for Funding for operating costs (office, warehousing, standards reasonable adjustments and equality of overhead Extent to which operating costs are covered in L/NA payments transport, communications, computing, printing) is included in L/NA funding agreements funding agreements Interview L/NA, INGO/UN and donor funding staff to Overhead costs should be shared equally between L/NA Funding contracts include provision for reasonable evidence that policies have been used in practice and INGO/UN partners without reporting conditions adjustments to be made during implementation Interview L/NA funding staff to examine participation in funding decisions, to determine the extent to which salary Funding is provided that is adequate to deliver a response Equality of overhead payments between L/NA and that meets quality standards and commitments exist to INGO/UN scales and financial systems are respected and to evidence Participation of L/NA in funding decisions and transparency avoid/address gaps in funding where this is possible the use of harmonised procedures Transparency of financial transactions and budgets of financial transactions and budgets Review donor reports to determine the existence of between INGO/UN and L/NA L/NA salary scales and financial procedures are respected; harmonised procedures Reasonable adjustments required during implementation where it is necessary to strengthen financial procedures, Review proportion of multi-year funding awarded to L/NA can be quickly and effectively discussed with the funding efforts are focused on strengthening systems overall rather Review L/NA funding strategies and INGO/UN contribution agency on equal terms than imposing project-based systems to these Donors should introduce multi-year financing and incentivise their own grantees to do likewise in order to

enable local actors to retain staff, and ensure greater programme, and organisational preparedness, stability and quality INGO/UN actively seek to strengthen the financial sustainability of L/NA partners	 Existence of harmonised reporting and accounting procedures in collaborative relationships between international organisations and L/NA Year-on-year increases in the proportion of multi-year humanitarian funding awarded to L/NA INGO/UN support strategies for L/NA to raise funds through international donors 	
 2.3 Access to 'direct' funding L/NA access funding without an intermediary. Where this is not possible, L/NA can access funding 'as directly as possible' (e.g. funding channelled through a pooled/national funds that are directly accessible to L/NA) L/NA have direct access to donors and/or attend donor meetings with their INGO/UN partners 	 Access to 'direct' funding Number of INGO/UN facilitating direct access to donor funding and/or facilitating access to the largest in-country donors Year-on-year increase in direct funding to L/NA and/or funding received 'as directly as possible' via a pooled/national fund. INGO/UN encourage and facilitate direct contact between L/NA and donors 	 Access to 'direct' funding Interviews with L/NA funding staff to determine donor engagement Calculate changes in 'direct' and 'as directly as possible' funding over time.
 2.4 Financial management and risk mitigation L/NAs have robust financial management systems and accounting procedures and have a financing strategy in place. Fraud and corruption risks are acknowledged by L/NA and effective systems are put in place to mitigate and manage risk Shift in organisational culture and reduction of donor legislative barriers to funding L/NA 	 <u>Financial management and risk mitigation</u> Existence of effective financial management systems and financing strategy Existence of L/NA risk management framework which addresses fiduciary, institutional and programmatic risks Increase in the number of donors with a risk appetite and systems in place to fund L/NA 	 Financial management and risk mitigation Review of financial procedures, audit reports and financing strategy Review of systems to mitigate and manage risk Interviews with L/NA management and project staff Interviews with donors to determine risk appetite and legislative barriers

3. Capacity	
Desired change	More effective support for strong and sustainable institutional capacities for L/NA, and less undermining of those capacities by INGOs/UN
Impact indicator	L/NA are able to respond effectively and efficiently to humanitarian crises, and have targeted and relevant support from INGOs/UN

 Key performance indicators 3.1 Performance management Succession planning and performance management systems exist in L/NA and include incentives and accountabilities 	Means of verification Performance management Existence of performance management systems in L/NA which include succession planning Number of L/NA in leadership positions in humanitarian response (national/sub-national cluster co-leadership, HCT, thematic working groups)	Measurement strategies Performance management Review performance management systems See 4.1 Humanitarian leadership for an approach to assessing L/NA in leadership positions Interview L/NA human resource and management staff
3.2 Organisational development	Organisational development Partnership contracts include organisational development	Organisational development Review partnership contracts

- Organisational development is a core objective of partnerships
 Capacity assessments are routinely used and there is evidence of efforts to harmonise capacity assessment approaches across the sector
- Support for organisational development by INGO/UN is coordinated and the results are cumulative.
- A shared understanding between INGO/UN and L/NA that successful organisational development will result in a change in relationships and greater autonomy

- Existence of capacity assessments
- Evidence that organisational development by INGO/UN are coordinated and the number of isolated and/or repetitive efforts have been significantly reduced
- Evidence of organistational development resulting in 'graduation' and/or greater autonomy
- Review capacity assessment documents
- Interview human resource staff and management from L/NA and donors
- Review partnerships for evidence of 'graduation'

3.3 Quality standards

- Contextualised humanitarian standards, tools and policies are available in relevant local languages
- Programme and technical staff of L/NA have a sound understanding of humanitarian principles and contextualised quality standards

Quality standards

- Increase in the proportion of common humanitarian standards, tools and policies that have been contextualised, and key documents such as emergency response procedures that have been translated or developed by L/NA
- Support by INGO/UN and donors in strengthening L/NA knowledge and practice of humanitarian principles and standards

Quality standards

- Review standards, tools and policies
- Interview L/NA management and technical staff to assess the existence and use of contextualised standards
- Review INGO/UN support for strengthening L/NA knowledge of principles and standards
- Direct observation of the use of standards

3.4 Recruitment and surge

- INGO/UN have ethical recruitment guidelines and adhere to them.
- The staff of L/NA is not actively approached or invited to apply for vacancies with INGO/UN
- Provision of support by INGO/UN to strengthen L/NA surge mechanisms
- INGO/UN adopt innovative approaches such as embedding staff and/or shadowing and mentoring L/NA during humanitarian response in preference to substituting capacity.

Recruitment and surge

- The number of INGO/UN with ethical recruitment guidelines and evidence of their adherence to them
- Numbers of national and local staff that are approached by or recruited into INGO/UN in the first 6-months after an emergency
- Existence of surge support by INGO/UN for L/NA in advance of and during humanitarian response
- Existence of surge mechanisms which are supported by donors
- Number of INGO/UN that have used alternative means of scaling-up such as embedding staff, shadowing, mentoring

Recruitment and surge

- Review ethical recruitment guidelines
- Interview human resource staff from INGO/UN to assess existence and implementation of ethical recruitment guidelines
- Interview L/NA management and project staff to gather data on number approached and/or recruited by INGO/UN
- Identify and examine surge mechanisms including deployment data to L/NA and funding from donors
- Interview L/NA management for evidence of the use of alternative means of scaling-up

4. Coordination and complementarity

Desired change Impact indicator Greater leadership, presence and influence of L/NA in humanitarian leadership and coordination mechanisms

Strong national humanitarian leadership and coordination mechanisms exist but where they do not, that L/NA participate in international coordination mechanisms as equal partners and in keeping with humanitarian principles

Key performance indicators	Means of verification	Measurement strategies
4.1 Humanitarian Leadership	<u>Humanitarian Leadership</u>	Humanitarian leadership

- Existing local and national humanitarian coordination and leadership forums are used and supported and new, contextually-appropriate platforms, are not created unless they are required
 Where clusters are active, a transition plan exists to move humanitarian leadership and coordination to national and sub-national authorities
- L/NA are members of Humanitarian Country Teams (HCT) or relevant national humanitarian leadership forums
- L/NA are playing leadership roles in coordination mechanisms (e.g. clusters or sectorial coordination meetings) where appropriate

- Existence of and support to pre-existing humanitarian leadership and coordination forums
- Application of the principle of government leadership of coordination mechanisms, with the exception of situations where government puts political interests above humanitarian needs or protection concerns
- Evidence of the relevance of coordination structures from the most recent Cluster Coordination Architecture Review
- Existence of a cluster transition plan to guide the handover of clusters to national authorities
- % of seats for L/NA in HCT
- % of L/NA in co-leadership positions for clusters at national/sub-national level
- Evidence that donors have made funding available to support L/NA co-leadership of clusters

- Examine cluster coordination model and cluster coordination architecture review (if it exists) to determine whether it is supporting or substituting preexisting humanitarian coordination forums
- Assess HCT membership
- Assess cluster co-leadership at national and sub-national level
- Interview government and L/NA cluster leads and coleads
- Interview L/NA and donors to identify initiatives to fund cluster leadership
- Obtain and examine cluster transition plans (where they exist)

4.2 Humanitarian coordination

- HCTs and clusters operate in a manner that creates an enabling environment for L/NA
- L/NA are active members of clusters and are represented in Working Groups

Humanitarian coordination

- % L/NA that attend and actively participate in/contribute to cluster meetings
- % of clusters that provide interpretation (in an appropriate language) so that all cluster partners are able to participate
- % of L/NA members of cluster Strategic Advisory Groups (SAG) and/or Technical Working Groups (TWG)
- % of L/NA members of Inter-Cluster Coordination Groups (ICCG)

Humanitarian coordination

- Assess L/NA membership of a sample of clusters
- Direct observation of cluster meetings to assess participation, use of local languages/interpretation
- Assess L/NA membership of cluster SAGs and TWGs where relevant
- Assess L/NA membership of ICCG

4.3 Collaborative and complementary response

- Humanitarian response is delivered in a way that is collaborative and complimentary (i.e. based on an analysis of the specific strengths/weaknesses of different humanitarian actors)
- Response strategies recognise the key roles of government and L/NA in strengthening the humanitariandevelopment nexus
- Existence of clearly defined parameters for INGO/UN complementing L/NA in response

Collaborative and complementary response

- Existence of cluster strategies that articulate the complementarity of INGO/UN and L/NA
- HRPs that articulate the specific strengths/weaknesses of different humanitarian actors and seek to leverage these to strengthen humanitarian response
- Existence of strategies to link humanitarian response and development interventions that recognise the leadership of government and L/NA

Collaborative and complementary response

- Review of cluster strategies
- Review of HRPs
- Interviews with cluster coordinators/co-coordinators
- Review of strategies to link humanitarian response and development work

5. Policy, influence & visibility

Desired change Increased presence of L/NA in international policy discussions and greater public recognition and visibility for their contribution to humanitarian response L/NA shape humanitarian priorities and receive recognition for this in reporting

6. Participation

Key performance indicators	Means of verification	Measurement strategies
 5.1 Influence in policy, advocacy and standard-setting L/NA play a lead role in national humanitarian advocacy L/NA are recognised as key stakeholders in international debates about humanitarian policies that may have significant impact on them L/NA play a lead role in the regional/national/local contextualisation of humanitarian standards L/NA influence donor priorities in-country including programme design and implementation 	 Influence in policy, advocacy and standard-setting Evidence that L/NA initiate, organise and sign onto advocacy statements in equal numbers to INGO/UN Evidence that L/NA agree and publish policy papers in equal numbers to INGO/UN Engagement of L/NA and NGO networks in humanitarian policy issues and standard-setting # L/NA that participate in the preparation of the Humanitarian Needs Overview (HNO) and Humanitarian Response Plan (HRP) Direct participation of L/NA in donor meetings 	 Influence in policy, advocacy and standard-setting Review of humanitarian advocacy statements and policy papers Interviews with management and policy staff from L/NA, their international partners and donors Review L/NA participation in the HNO/HRP
 5.2 Visibility in reporting and communications L/NA play a lead role in communicating national humanitarian issues both nationally and internationally Recognition of L/NA role, and credit for local design and implementation of programming in INGO/UN reporting Promotion of L/NA for their role in humanitarian action to the international and national media 	 Visibility in reporting and communications L/NA communications and stories on humanitarian issues receive coverage in national and international media L/NA are accurately credited in programme documents and donor reports for the work they undertake L/NA are promoted by their INGO/UN partners in communications materials for the public and national/international media 	 Visibility in reporting and communications Review of communications materials and media articles on humanitarian response in national/international media Review of programme documents and donor reports Interviews with communications staff from L/NA, their INGO/UN partners and donors

o. Farticipation			
Desired change	Fuller and more influential involver	ment of affected people in what relief is provided to them, an	d how
Impact indicator	Impact indicator		
Key performance in	indicators	Means of verification	Measurement strategies
 Affected people a needs, and have a nature and qualit of beneficiaries Affected people h implementing age what the program benefit Affected people a and after the assi 	affected people in humanitarian response le are actively involved in assessment of ve a say in how assistance is prioritised, the ality of the assistance and the identification is le have information about the agency and have a good knowledge of ramme is seeking to achieve and who it will le are actively asked for feedback during assistance provision and have a means of tions or providing feedback	 Participation of affected people in humanitarian response Humanitarian organisations can show how affected people have participated throughout the project cycle Humanitarian organisations can show how they have elicited suggestions and feedback from affected people and the ways in which they have addressed the issues raised Affected people have knowledge about the implementing agency, the nature of the programme and who it is seeking to assist Affected people are able to explain how they participate in the different aspects of the project cycle 	 Participation of affected people in humanitarian response Review organisational approaches to community engagement Review formal CRM approaches including procedures for documenting complaints and management responses Interview project staff Conduct focus group discussions with aid recipients to determine (i) the provision of information, (ii) their participation throughout the project cycle, and (iii) the effectiveness of feedback or complaints mechanisms

	 Affected people understand the different ways in which they can make suggestions and feedback about the project and can outline how this has led to change Existence of formal mechanisms within L/NA and INGO/UN to provide information to, and ensure the participation of affected people Existence of formal Complaints Response Mechanisms (CRM) and associated management systems in L/NA and INGO/UN to address issues raised and provide feedback 	
 6.2 Engagement of affected people in humanitarian policy development and standard-setting Deliberations and decisions of humanitarian leadership and coordination forums are informed by in-depth situational understanding, including the views of affected people Humanitarian policies and standards are informed by the experience and voices of the affected people 	 Engagement of affected people for humanitarian policy development and standard-setting humanitarian leadership and coordination forums are able to indicate how decision-making has been informed by affected people Humanitarian organisations can show how their policy and standard-setting work has been informed by consultation with affected people Affected people validate the issues raised on their behalf and the relevance of contextualised standards. 	 Engagement of affected people for humanitarian policy development and standard-setting Interview humanitarian leaders and senior agency staff to determine how decision-making has been informed by affected people Review HRP, HNO, cluster strategies to gauge the participation of affected people Review a sample of cluster assessments Conduct focus group discussions with aid recipients to determine their engagement in policy development and standard-setting

Section 7. Localisation Assessment Summary

The localisation assessment summary offers a simple way to determine whether progress towards localisation commitments is being achieved. The use of a simple scale (poor, modest, good, excellent) and brief descriptor for each of the KPIs allows calibration and comparison of the findings from the measurement framework. It also provides an indication of where good progress against localisation commitments is being achieved and where there is still scope for improvement.

Guidance notes: Use the four-point scale to indicate the progress that has been achieved – poor, modest, good, excellent. Enter the results of the assessment tool directly into the table.

Localisation component			Localisation	progress	
1. Partnerships		Poor	Modest	Good	Excellent
1.1 Quality in relationships	L/NA exercise power in partnerships				
	PoP are explicitly referred to in all partnership agreements				
	Partnership quality monitoring tools are used				
	Partnership reviews are conducted				
	Concerns about the partnership can be effectively addressed				
1.2 Shift from project-based to strategic partnerships	L/NA has strategic partnerships which support organisational development				
1.3 Engagement of partners throughout the project cycle	L/NA routinely participate in all aspects of the project cycle				
2. Funding		Poor	Modest	Good	Excellent
2.1 Quantity of funding	Increases in humanitarian funding to L/NA				
	INGO/UN publish the % of funding that they pass to L/NA				
	Increases in the number of funding mechanisms being made available to L/NA				
2.2 Quality of funding	Provision of funding for L/NA for a new humanitarian response within 2-weeks				
	Funding for operating costs including relevant institutional costs				
	Overhead costs shared equally between L/NA and INGO/UN with no reporting				
	Funding is provided that is adequate to meet quality standards				
	Transparency of financial transactions and budgets with L/NA				
	Flexibility for L/NAs to make reasonable adjustments during implementation				
	Availability of multi-year financing for preparedness, stability and quality				
	INGO/UN actively seek to strengthen the financial sustainability of L/NA				
2.3 Access to 'direct' funding	Changes in L/NAs access to direct funding				
	Changes in L/NAs access to funding with a single intermediary				
	Increases in L/NA direct access to donors				
2.4 Risk management	L/NAs have robust financial management systems and accounting procedures				
	L/NAs have effective systems in place to mitigate and manage risk				
	Pace of change in organisational culture/reduction of donor barriers to fund L/NA				
3. Capacity		Poor	Modest	Good	Excellent
3.1 Performance management	Effectiveness of L/NA performance management strategies				

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	L/NA have succession plans in place for core posts				
3.2 Organisational development	Organisational development is a core objective of partnerships				
	Capacity assessments are routinely used				
	Organisational development is coordinated and the results are cumulative				
	Successful organisational development results in greater L/NA autonomy				
3.3 Quality standards	Standards are contextualised and available in the local language				
3.4 Recruitment and surge	INGO/UN organisations have ethical recruitment guidelines and use them				
	L/NA staff are not approached within 6-months of a crisis				
	INGO/UN support L/NA surge mechanisms				
	INGO/UN use innovative approaches to support L/NA surge				
4. Coordination and complementarity		Poor	Modest	Good	Excellent
4.1 Humanitarian leadership	Support is provided to pre-existing leadership and coordination forums				
	L/NA are members of HCT				
	L/NA are in co-lead positions in clusters				
4.2 Humanitarian coordination	HCTs and clusters provide an enabling environment for L/NA				
	L/NA are active members of clusters and are represented in Working Groups				
4.3 Collaborative and complimentary response	Humanitarian response is delivered in a collaborative & complimentary way				
	Response strategies outline the roles of government and L/NA in strengthening				
	the humanitarian-development nexus				
5. Policy, influence and visibility		Poor	Modest	Good	Excellent
5.1 Influence in policy, advocacy and standard-setting	L/NA play a lead role in national humanitarian advocacy				
	L/NA play a lead role in the contextualisation of humanitarian standards				
	L/NA influence donor priorities in-country				
5.2 Visibility in reporting and communications	L/NA play a lead role in communicating national humanitarian issues				
	L/NA are credited in reports for the work they undertake				
	L/NA are promoted by their INGO/UN partners in communications materials				
6. Participation		Poor	Modest	Good	Excellent
6.1 Participation of communities in humanitarian response	Affected people have a say in the assistance that they receive				
	Affected people have information about programmes and participate in them				
	Affected people can provide feedback or make complaints				
6.2 Engagement of communities in humanitarian policy	Humanitarian decision-making is informed by the views of affected people				
development and standard-setting	Humanitarian policies and standards are informed by affected people				

Section 8. Localisation Report and Action plan

Use the table below to summarise the current state of localisation and to identify areas for further improvement to focus efforts to strengthen localisation.

Guidance notes: Write a brief summary of the overall findings for each of the components in the third column. Discuss the key changes that are still required to make progress towards each of the localisation impact indicators and summarise these in the fourth column. The fifth column can be used to outline actions that need to be taken to make further progress. These should be specific and should include details of what needs to be done, by whom and by what date.

Localisation action planning template

Component	Impact indicator	Summary of findings	Changes still required	Proposed actions
1. Partnerships	Equitable and complementary partnerships between L/NA and INGOs/UN	Write a short description for each component of localisation to summarise the findings from the localisation measurement framework.	What additional changes are required in order to make progress towards the impact indicator?	What actions are required, by whom and by when?
2. Funding	A funding environment that promotes, incentivises and supports localisation to enable a more relevant, timely and effective humanitarian response			
3. Capacity	L/NA are able to respond effectively and efficiently, and have targeted and relevant support from INGOs/UN			
4. Coordination and complementarity	Strong national humanitarian leadership and coordination mechanisms exist but where they do not, that L/NA participate in international coordination mechanisms as equal partners and in keeping with humanitarian principles			
5. Policy, influence and visibility	L/NA shape humanitarian priorities and receive recognition for this in reporting			
6. Participation	Affected people fully shape and participate in humanitarian response			